

NO. 25372

IN THE SUPREME COURT OF THE STATE OF HAWAI'I

BENJAMIN J. CAYETANO, GOVERNOR, STATE OF HAWAI'I,
Petitioner,

vs.

DWAYNE D. YOSHINA, CHIEF ELECTION OFFICER,
STATE OF HAWAI'I, Respondent.

ORIGINAL PROCEEDING

(Petition for a Writ Directed to a Public Official)

ORDER DENYING PETITION

(By: Moon, C.J., Nakayama, and Ramil, JJ.; and
Intermediate Court of Appeals Chief Judge Burns,
in place of Levinson, J., Absent
and Acoba, J., Dissenting)

We have reviewed the petition submitted by Petitioner, Governor Benjamin J. Cayetano, against Respondent, Chief Election Officer Dwayne D. Yoshina. "A writ of mandamus and/or prohibition will not issue unless a petitioner demonstrates a clear and indisputable right to relief and a lack of other means to redress adequately the alleged wrong or obtain the requested action. Mandamus relief is available to compel an official to perform a duty allegedly owed to an individual only if the individual's claim is clear and certain, the official's duty is ministerial and so plainly prescribed as to be free from doubt, and no other remedy is available." Barnett v. Broderick, 84 Hawai'i 109,111, 929 P.2d 1359, 1361 (1996) (Citations omitted).

The Petitioner asks that we construe the last sentence of
HRS § 17-2:

. . . such that if in fact it confers
discretion upon the Chief Election Officer to
alter any of the State's elections laws to
facilitate a special election . . . the Chief
Election Officer can exercise that discretion
to consider the practicability of holding the
special election in conjunction with the
State's November 5, 2002 general election
rather than on November 30th, sixty days
after the election proclamation was issued.

The Petitioner argues, in part:

The literal language of the last sentence of
[HRS] § 17-2 suggests that provisions of that
section as well as any other section of the
State's election laws need not be implemented
if the Chief Election Officer determines that
it would be impracticable to rely upon them
to conduct a special election to fill a
vacancy in the House of Representatives.

We have frequently noted when applying statutes:

When construing a statute, the starting
point is the language of the statute itself.
Courts are bound to give effect to all parts
of a statute, and that no clause, sentence,
or word shall be construed as superfluous,
void, or insignificant if a construction can
be legitimately found which will give force
to and preserve all words of the statute.
Words are given their common meaning unless
some wording in the statute requires a
different interpretation. Moreover, although
the intention of the legislature is to be
obtained primarily from the language of the
statute itself, we have rejected an approach
to statutory construction which limits us to
the words of a statute, for when aid to
construction of the meaning of words, as used
in the statute, is available, there certainly
can be no rule of law which forbids its use,
however clear the words may appear on
superficial examination. Thus, the plain
language rule of statutory construction does
not preclude an examination of sources other

than the language of the statute itself even when the language appears clear upon perfunctory review. Were this not the case, a court may be unable to adequately discern the underlying policy which the legislature seeks to promulgate and, thus, would be unable to determine if a literal construction would produce an absurd or unjust result, inconsistent with the policies of the statute.

Finally, a rational, sensible and practicable interpretation of a statute is preferred to one which is unreasonable or impracticable, because the legislature is presumed not to intend an absurd result, and legislation will be construed to avoid, if possible, inconsistency, contradiction, and illogicality.

Keliipuleole v. Wilson, 85 Hawai'i 217, 221-222, 941 P.2d 300, 304-305 (1997) (citations, quotation marks, ellipses, brackets omitted).

The Petitioner concedes the history of HRS § 17-2 "is silent both as to whether the 60 day interval is mandatory and whether the interval can be shortened if the Chief Election Officer determines that adhering to it . . . would be impracticable." Thus, we look to the language of the provision and "give effect to all parts of [it, so], that no clause, sentence, or word shall be construed as superfluous, void, or insignificant if a construction can be legitimately found which will give force to and preserve all words of the statute." Keliipuleole, supra. The Petitioner's construction would void HRS § 17-2's clear mandate that the "proclamation shall be issued not later than on the sixtieth day prior to the election[.]" That language and the "so far as practicable" language of the last sentence of HRS § 17-2 can both be "give[n] effect" if the Chief Information Officer is deemed to have discretion to schedule the election more, but not less, than 60

days after issuance of the proclamation. The Petition fails to show a clear and indisputable right to relief. Therefore,

IT IS HEREBY ORDERED, pursuant to Rule 21(c) of the Hawai'i Rules of Appellate Procedure, that the petition is denied.

DATED: Honolulu, Hawai'i, October 7, 2002.